

JOINT MEETING OF THE BOARD OF DIRECTORS FOR THE SAN JOAQUIN COUNCIL  
OF GOVERNMENTS AND SJCOG, INC.

SJCOG Conference Room  
555 E. Weber Avenue  
Stockton, CA 95202

May 23, 2019

REGULAR BOARD MEETING AT 4:00 P.M.

**MINUTES**

1. The Board meeting was called to order at 4:00 p.m. by Chair Rickman.

**Roll Call:**

**Board Members Present:**

Councilmember Andrade, Stockton; Supervisor Elliott, SJC; Councilmember Jobrack, Stockton; Mayor Pro Tem Kuehne, Lodi; Supervisor Miller, SJC; Mayor Rickman, Tracy; Councilmember Singh, Manteca; Supervisor Winn, SJC; Vice Mayor Wright, Stockton; Mayor Zuber, Ripon.

**Ex-Officio Members Present:**

Gary Giovanetti, SJRTD; Dan McElhinney, Caltrans.

**Board Members Absent:**

Mayor Dhaliwal, Lathrop; Councilmember Murken, Escalon.

**Ex-Officio Members Absent:**

Dr. Blanchard, Port of Stockton.

**Staff Members Present:**

Andrew Chesley, Executive Director; Steve Dial, Deputy Executive Director; Diane Nguyen, Deputy Director; Vikram Sharma, Information Services Manager; Nicole Gorham, Senior Communications Officer; Steve Mayo, Project Manager; Ryan Niblock, Senior Regional Planner; Kim Anderson, Senior Regional Planner; David Ripperda, Assistant Regional Planner; Yvette Davis, Senior Program Specialist; Rob Cunningham, Senior Regional Planner; Michelle Prince, Assistant Regional Planner; Travis Yokoyama, Associate Regional Planner; Summer Lopez, Assistant Regional Planner; Christine Corrales, Assistant Regional Planner; Stephanie Maynard, Administrative Analyst; Katy Castro, Administrative Clerk II; Melissa Ablang, Administrative Clerk II; Rosie Gutierrez, Office Administrator; Caroline Styc, Intern; Rod Attebery, Counsel.

2. **Recognitions/Presentations:** NONE.
3. **Public Comments:** NONE.
4. **Consent Calendar Items:**
  - A. Minutes: Joint meeting of the Board of Directors for SJCOG & SJCOG, Inc., April 25, 2019
  - B. SJCOG Monthly Financial Report & Transportation Authority Monthly Investment Report
  - C. SJCOG – 2019-20 Local Agency Disadvantaged Business Enterprise (DBE) Submittal Interim Exhibit form 9-B

- D. *SJCOG* – Analysis and Determination of Unmet Transit Needs for Fiscal Year 2019-2020
- E. *SJCOG* – Annual Adjustment of the Regional Transportation Impact Fee
- F. *SJCOG* – Fiscal Year 2018-19 Transportation Development Act Claim from the San Joaquin Regional Rail Commission
- G. *SJCOG* – Fiscal Year 2018-19 Transportation Development Act Claim from the City of Manteca
- H. *SJCOG* – Fiscal Year 2018-19 Transportation Development Act Claim from the City of Tracy
- I. *SJCOG* – Extension of Contract End Date for Consultant Agreement between SJCOG and Trinity Consultants
- J. *SJCOG* – Citizens Advisory Committee Membership Appointment
- K. *SJCOG*-- Amendment #2 to GHD, Inc. Contract #C-19-037 for Technical and Analytical Services for 2019 Regional Congestion Management Plan Performance Reports
- L. *SJCOG* – “One Time Only” Waiver of Measure K/Regional Transportation Plan Requirement to Allocate Funds for the International Parkway Project
- M. *SJCOG, Inc.* – Calivirgin Coldani Guard Road Dedication/Purchase and Preserve Management Plan
- N. *SJCOG, Inc.* – R&J Sanguinetti Solar Project, Plan Participation
- O. *SJCOG, Inc.* – Tony Machado Undine Road Preserve Purchase and Preserve Management Plan

It was moved/seconded (Zuber/Wright) to approve the consent calendar items with the exception of item 4E. Motion passed with Board member Elliott abstaining from item 4A.

Regarding agenda item 4E, Board member Elliott asked if it is necessary to make these adjustments of the fees. Andrew Chesley said yes the agreement requires us to make the adjustments.

Regarding agenda item 4E, Board member Jobrack asked if these FY 19-20 adjusted fees are reflected in member agencies budget for FY 19-20. Mr. Chesley said they should be.

\*\*Supervisor Winn and Councilmember Singh joined the meeting.

It was moved/seconded (Zuber/Kuehne) to approve consent calendar item 4E. Motion passed unanimously (10/0).

## 5. **Action Items:**

### A. *SJCOG* - Airport Land Use Commission Fee Schedule

Travis Yokoyama presented the report with a Power Point. Mr. Yokoyama addressed the Board members questions from the March Board meeting with more detailed information about the proposed fee increase.

Board member Kuehne recommended changing Airports to Airport (singular) since it refers to Stockton Airport only in the Power Point slide.

Board member Zuber asked if the Airport's \$750,000 is spent on information that COG staff needs in order to put the plan together. Diane Nguyen answered the \$750,000 is what the Stockton Metropolitan Airport has spent. SJCOG staff uses a significant amount of technical work, including GIS maps, from the plan which is provided at no cost by the Stockton Metro Airport to SJCOG. Diane further explained that SJCOG staff did not find a single example in California where airports had a financial contribution to the ALUC operations.

Staff presented the additional information to the BIA Greater Valley and they expressed support for staff's recommendation for Scenario 3.

Mr. Yokoyama gave an overview of the updated fee schedule. Based on this updated information staff is recommending adoption of the fee update shown in Scenario 3 with annual adjustments based on the CPI to be reviewed by the Board annually and a contingency plan of up to a \$5,000 deposit for exceptional reviews.

Board member Jobrack asked if more money is generated than projected at the end of the year, does that come back to us so we can lower the rates for the following year. Ms. Nguyen said yes that is the intent. The annual report process will identify the amount of fees collected and the operating costs for the program. From this information, the SJCOG Board can choose to apply or not apply the CPI increase or examine options to increase or lower the fees.

It was moved/seconded to authorize the update of 1990 ALUC Fee Schedule with Scenario 3 Minor and Major fees with annual adjustments and up to a \$5,000 deposit for exceptional reviews. Motion passed unanimously (10/0).

B. SJCOG – 2019 Measure K Ordinance and Expenditure Amendment Process Public Hearing

David Ripperda presented this report stating this is the annual process to solicit and initiate amendments to the Measure K Ordinance and Expenditure Plan. Staff received one request from the City of Lathrop to amend the Measure K Ordinance and Expenditure Plan by adding the Roth Road Corridor project under the Regional Arterial subcategory. This is a critical freight corridor for the region because there are portions in the City of Lathrop, San Joaquin County, and the City of Manteca. Mr. Ripperda summarized the project and stated staff supports this request.

SJCOG staff recommends the board open a Public Hearing to receive comments relevant to the 2019 MK Ordinance and Expenditure Plan Amendment process and close the Public Hearing after receiving comments. This item will return next month for final action.

A few Board members commented on the Roth Road expansion, grade separations, projects layout and the residents' concerns.

Board member Singh commented on Roth Road and said if approved eventually Roth Road would be the main arterial between 99 and highway 120.

Boardmember Zuber asked if there was any issue with this project as it relates to Measure K requirements. Diane Nguyen responded this project is in the Regional Transportation Plan.

Chair Rickman open the public hearing for public comment. There were no public comments, the public hearing was closed.

C. SJCOG – Contract with Center for Business & Policy Research (CBPR) at University of Pacific

Summer Lopez presented a Power Point to discuss the Census Data Center. SJCOG is designated as the regional Census Data Center, Research and Forecasting Center that is comprised of Speaker Series, Statistic Stack, and Community Pulse. The Center for Business & Policy Research (CBPR), has been working with COG for twelve years, has contributed to the Community Pulse indicators that tracks RTP/SCS and serves as testing grounds. They've produced regional reports and the categories of data you can expect to find in the Community Pulse are Transportation, People, Economy, Housing, and Energy and Environment. These deliverables are also used in making policy decisions, in plans, projections and forecasting. Ms. Lopez provided examples of reports and analysis and informed the board on how to access that information. Staff is looking for feedback on the work products that you would like to see come out of Census Data Center as well as the work plan for the Center for Business & Policy Research.

Chair Rickman thanked Ms. Lopez for her informative presentation.

It was moved/seconded (Miller/Kuehne) to authorize Executive Director to execute a contract with University of Pacific CBPR not to exceed \$220,000 over a three year period, subject to review and administrative renewal each fiscal year through FY 2021/2022. Motion passed unanimously (10/0).

D. SJCOG -Programming Recommendations to Avoid Loss of Funding from the Fixing America's Surface Transportation (FAST) Act Rescission

Diane Nguyen presented the report with a Power Point. Ms. Nguyen stated the item before you is to adopt a funding strategy and to avoid loss of funds. The role of SJCOG as the MPO approves two funding pots, the Congestion Mitigation and Air Quality and the Regional Surface Transportation Program. Ms. Nguyen said there is a possible risk of losing funding in the region and funds that are rescinded do not return to the region. Staff needs to ensure the projects with these funds remain in the county. Ms. Nguyen said unfortunately, several local agencies are unable to deliver their project commitments this year. This leaves approximately \$4.015 million of CMAQ funds and \$1.984 million of RSTP funds that will be lost to the region through a federal rescission of funds. Therefore, staff is recommending using the funds to deliver the environmental phase for the I-205 Widening project because it is the only project staff could identify that is able to meet all of the requirements to obligate all of the funds.

Ms. Nguyen outlined the parameters that were needed for a candidate project. This included---(1) ability to accept federal funds, (2) ability to submit paperwork immediately to Caltrans for the funds and therefore already identified in the SJCOG FTIP (3) is a previously identified SJCOG Board priority. Ms. Nguyen stated that I-205 was the only project that met those parameters. The funds would only cover about half of the

\$12.5 million cost of the phase, so Ms. Nguyen elaborated on a comprehensive funding strategy to fund the remaining costs. Additional funds would come from the upcoming cycle of the Highway Infrastructure Program (HIP) and the regional share portion from the Regional Transportation Impact Fee (RTIF). Staff is able to get the funds obligated next month once approved by the Board.

Boardmember Andrade asked where the RTIF funds come from and were these dollars merely sitting around on purpose. Ms. Nguyen stated that these dollars are accrued in the RTIF for the regional share funding pot which the Board has discretion on selecting projects. She added they were sitting around “on purpose” for the Board to determine when appropriate to spend on regional priorities.

A few Board members expressed their concerns with the projects timeline. Specifically, Board members asked whether advancing the environmental phase would mean the document would become stale in the event construction funding does not materialize. Ms. Nguyen stated that is a valid concern, as a general rule of thumb, environmental documents often require refreshing after five years. However, Ms. Nguyen elaborated on the Board’s previous commitment to advancing I-205 through the State Transportation Improvement Program. She indicated the Board had recognized the fast tracking the project comes with this risk and if it were not for the delay of the California Transportation Commission, then the environmental document would be underway already.

Boardmember Winn stated that it is important to move forward and put I-205 in a position where it is more construction ready or project ready.

Board member Miller thanked SJCOG staff for searching for a win-win solution to keep funds in the region. This project is definitely needed.

Chair Rickman thanked SJCOG staff for a great job.

It was moved/seconded (Zuber/Andrade) (1) to program approximately \$12.524 million of funding to the I-205 Widening project in the 2019 FTIP as described in Exhibit A (2) approve programming changes in any needed amendments to the 2019 FTIP and enter into or amend any agreements, including but not limited to cooperative agreements, funding agreements, and program supplemental agreements/contracts with Caltrans. Motion passed unanimously (10/0).

E. SJCOG – Amend Measure K Cooperative Agreement with the City of Manteca for the Union Road/120 Interchange

Diane Nguyen informed the board there is a staff report provided in the blue folder. Ms. Nguyen acknowledged Koosun Kim, Manteca Deputy Director of Public Works in attendance for any questions the board may have regarding this item. Ms. Nguyen spoke briefly on the background of this item and the challenges the City of Manteca is having to start construction. Ms. Nguyen discussed the regional benefits of the project behind the Measure K fund contribution to the project. Ms. Nguyen discussed the funding strategy from the Measure K State Highway program as an option to assist the City of Manteca. SJCOG Board consideration and approval will enable SJCOG staff to

quickly act and assist the City of Manteca Council in making the decision about moving forward with the project in its June 4<sup>th</sup> meeting.

Board member Singh commented on the current situation with the construction contract being delayed. He appreciates the SJCOG Board in addressing this issue.

Manteca Councilmember Nuño (and alternate member of SJCOG Board) stated the whole region will benefit from this project and he is in support for this project moving forward.

Robert Cisneros, Manteca resident and representing Teichert Construction expressed his support for this project moving forward.

Koosun Kim, Manteca Deputy Director of Public Works said this project is a huge benefit for the region and expressed his support with this project moving forward. He thanked the SJCOG Board for their consideration and also thanked SJCOG staff for showing leadership in developing a solution.

It was moved/seconded (Miller/Wright) (1) to authorize the Executive Director to negotiate with the City of Manteca to add Measure K State Highway funds on the Union Road/120 Interchange Project (2) to authorize the Executive Director to execute Amendment #1 to the Measure K Cooperative Agreement (C-19-014) in an amount not-to-exceed \$1,000,000. Motion passed unanimously (10/0).

6. **Discussion Items:**

A. *SJCOG - Altamont Corridor Vision*

Dan Leavitt thanked the board for giving him the opportunity to present this item. Mr. Leavitt presented a Power Point to discuss the planning effort in partnership with the San Joaquin Regional Rail Commission, San Joaquin Joint Powers Authority, and Tri Valley-San Joaquin Regional Rail Authority. Mr. Leavitt acknowledged Michael Tree, Executive Director of the Tri-Valley San Joaquin Valley Regional Rail Authority who is in support of this item. Mr. Leavitt gave a brief background on the Altamont Corridor. Mr. Leavitt stated this concept of this fast improved Altamont Corridor Rail service began with the 2007 MTC Regional Rail Plan, continued with work that the Rail Authority did between 2009-2011 Altamont Corridor Rail Project. This item has already been presented to the Rail Commission Board and the Tri-Valley San Joaquin Valley Regional Rail Authority, next week it will be presented to the JPA. It has been very well received by the boards.

A few board members commented on the mid and long term visions, how to best serve the airports, funding source and they were impressed with the information provided.

Michael Tree addressed the board and said he appreciates having the opportunity to attend the One Voice® trip to advocate for the projects in San Joaquin Valley. It was great networking and a great experience. Mr. Tree stated they are working closely with San Joaquin Regional Rail Commission and ACE. He supports this vision and it's great to have a common vision, this plan is awesome because it provides the details for the long range plan and shorter mid-range goals for passenger rail. He and Mr. Leavitt look

forward to moving toward short, mid and long range vision along, so high speed rail can be a real backbone for the Northern California Megaregion.

This item was for discussion only.

B. SJCOG - Transportation Innovation & Technology Infrastructure for San Joaquin County

Christine Corrales presented this report and stated last month staff committed to briefing the committees and board on emerging planning issues. This is the first briefing of the series with the intent of building a better understanding on emerging issues for future transportation planning. These discussions will help us address new federal and state requirements as well as prepare for the 2020/2022 Regional Transportation Plan and Sustainable Communities strategy. Ms. Corrales presented this report with a Power Point. Ms. Corrales briefly discussed the autonomous vehicles (AVs) which has five levels of automation. As technology continues to advance experts are predicting that autonomous vehicles will be available by the year 2030. Ms. Corrales briefly summarized the benefits and impacts of autonomous vehicles and provided a graph of the projected growth of AVs. Experts aren't certain on the outcome of the projected growth due to the uncertainty of there being a high, medium or low adoption. In addition to developing a policy framework, staff plans to work with a regional working group to develop some criteria, and to ultimately develop one transportation innovation to further pilot. The study is supposed to kick off in July 2019.

Board member Winn said he read staff's report and it is the best comprehensive report he has seen on future transportation and he thanked staff for the information. Board member Winn commented on vehicle miles traveled, greenhouse gas emissions, ethics of programming, and connectivity.

Board member Kuehne said there are a lot of complications regarding vehicle miles traveled. He suggested working on connectivity and start working it into our infrastructure. He agrees with Board member Winn the report is about the most thorough report he has seen on this topic.

Board member Elliott thanked staff for the balance in the report. One of the key areas with this study is to try to keep on top of what is actually happening and how that will impact the way we look at our transportation systems.

Chair Rickman thanked staff for the very informative report.

This item was for discussion only.

C. SJCOG – One Voice® Recap

Andrew Chesley gave a recap on the One Voice® effort and thanked everyone who participated.

Mr. Chesley asked the Chair to ask for 2-3 board members to volunteer to participate in an analysis in identifying a regional priority project list for future One Voice® efforts and report back to the board and staff.

Board members Zuber, Miller and Kuehne volunteered to participate in the analysis.

This item was for discussion only.

7. **Information Items:**

A. *SJCOG* – 2019 California High Speed Rail Authority Project Update Report

These items were for information only.

8. **Chair's Report:**

A. Election of Officers for 2019-20 - no report.

9. **Council Members' Report:**

Supervisor Miller apologized for not attending the One Voice® trip and commented on her new grandchild.

10. **Ex-Officio Council Members' Report:**

A. San Joaquin Regional Transit District

Gary Giovanetti reported RTD participated in the following events:

Children and Youth Day at Pixie Woods held on May 19 This is the 30<sup>th</sup> annual celebration sponsored by Family Resource and Referral Center and City of Stockton.

Senior Awareness Day held on May 22 from 8:00 a.m. to 1:00 p.m. to celebrate the Seniors in our community and provide information and resources available to them.

Stockton's State of the City event was held today and RTD provided information, promotional materials and giveaways.

Mr. Giovanetti announced on May 29 is Transformation through Transportation from 8:00 to 10:00 a.m., RTD will hold a breakfast at the Regional Transit Center to raise funds for student's bus subsidy pilot program.

Mr. Giovanetti announced Donna DeMartino will give a presentation about the value of education and how RTD can help children achieve their goals through free transit.

Lastly, the Van Go service will be available on Memorial Day. RTD may start charging for Van Go reservations by phone.

B. Caltrans District 10

Ken Baxter distributed a few handouts. Mr. Baxter reported on Caltrans State Small Business Council meeting held at SJCOG and thanked Andrew Chesley and staff.

Mr. Baxter announced Caltrans plans to conduct a 5-day summit on the Altamont pass to discuss the future, it will be scheduled sometime in the fall around September.

Mr. Baxter reported on the SJ Valley Policy Conference held in Lemoore May 8-10, 2019 where he shared the Northern Valley projects. One of his handouts was part of his



presentation at the conference on Navy Drive Bridge with some facts on the left side of the handout and with some progress pictures on the backside. This is one of many bridges that Caltrans is proud of.

Mr. Baxter reported on the 198 grant applications statewide totaling about \$62 million.

Mr. Baxter commented on San Joaquin Public Works open house.

Mr. Baxter reported on Bike Day held at District 10 and said Stephanie Maynard from COG did a phenomenal job and represented dubs very well.

Lastly, he thanked Andrew Chesley and Diane Nguyen for their effort with the City of Manteca and Caltrans on Union Road/120 Interchange.

**C. Port of Stockton**

No report provided.

**11. Executive Director's Report:**

Rod Attebery apologized for his tardiness and commented on his firm's new location.

Andrew Chesley informed the board there will be no July Board meeting.

He stated on June 3 staff will be meeting with the Air Resource Board.

Mr. Chesley announced as of July 1<sup>st</sup> Mayor Zuber will be a member of the Executive Committee and the alternate position will be held by a member from the County.

Andrew Chesley acknowledged Diane Nguyen for her experience; it was valuable during the discussions with Caltrans and PGE on the City of Manteca's Union Road/120 Interchange. He credited Manteca staff with their challenges on the shortfall and addressing the issue.

Mr. Chesley commented on the conference call he and Michael Tree had about the Valley Link System funding sources.

Mr. Chesley thanked Councilmember Singh for rearranging his schedule to attend today's meeting and thanked Councilmember Nuño for being on standby.

Chair Rickman welcomed back Rod Attebery.

**12. Adjournment:**

Meeting was adjourned at 6:28 p.m. The next meeting will be held Thursday, June 27, 2019 at 4:00 p.m. in the SJCOG Conference Room.