

STAFF REPORT

SUBJECT: 2019 Measure K Ordinance and Expenditure Plan Amendment

RECOMMENDED ACTION: Approve Staff Recommendation to Amend the Measure K Renewal Expenditure Plan Regional Arterial Subcategory to add the Roth Road Corridor Project

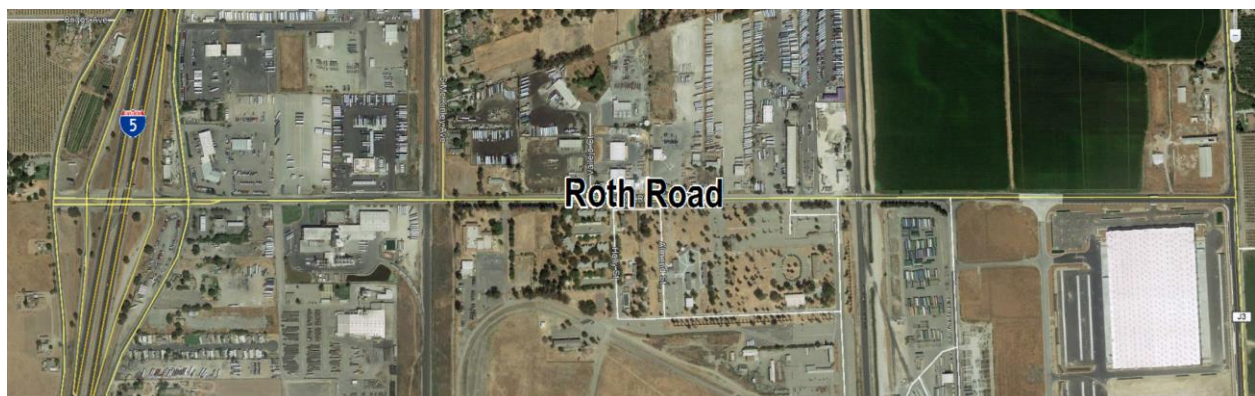
SUMMARY:



On March 4, 2019, SJCOG announced the annual process for interested parties to submit proposals for amendments to the Measure K Ordinance and Expenditure Plan. SJCOG staff evaluates all proposals based upon project merits, project readiness, regional significance, and fiscal impact to the delivery of the Measure K Program. SJCOG received one request from the City of Lathrop to amend the Measure K Expenditure Plan.

Lathrop would like to add the Roth Road Corridor project to the Measure K Expenditure Plan in the Regional Arterial subcategory. Roth Road is an east-west freight corridor providing access from Interstate 5 to State Route (SR) 99 via Airport Way and French Camp Road. Roth Road crosses the Union Pacific Railroad Fresno and Oakland Subdivisions and provides access to Union Pacific's Lathrop Intermodal Facility, the Sharpe Facility of Defense Distribution Depot San Joaquin, and several distribution facilities. Roth Road straddles several jurisdictional boundaries requiring close coordination of land use and transportation needs.

The addition of the Roth Road Corridor project to the Regional Arterial program would align with the current priorities of the City of Lathrop. However, the City's share of the Regional Arterial program would not change, resulting in a need to use other sources of revenue to be able to deliver their other Regional Arterial projects (I-5/Louise Avenue and I-5/Lathrop Road Interchanges).



On May 23, 2019, the SJCOG Board held a public hearing to solicit any proposed amendments to the Measure K Ordinance and Expenditure Plan. No members of the public had any comments or presented any other proposals. However, the comments from the SJCOG Board were generally supportive of the request by the City of Lathrop to add Roth Road to the Expenditure Plan.

RECOMMENDATION:

SJCOG staff recommends amending the Measure K Renewal Expenditure Plan Regional Arterial Subcategory to add the Roth Road Corridor Project.

REGIONAL ARTERIAL PROJECTS

Lathrop Planning Area:

Roth Road

Widen from 2 to 4 lanes from I-5 to Airport Way including curb, gutter, and sidewalk, and storm drainage. Reconstruct interchange at I-5 and Roth Road, including signalization of ramps and realignment of Harlan Road and Manthey Road intersections. Construct railroad grade separation at Union Pacific Railroad Oakland Subdivision.

FISCAL IMPACT:

None at this time.

BACKGROUND:

In 2006, the voters of San Joaquin County renewed the Measure K half-cent sales tax program for a 30-year period through 2041. The Measure K Expenditure Plan calls for local streets and roads repair, projects to reduce congestion on streets and highways, passenger rail and bus service, as well as railroad grade separations. There is a provision in Measure K that allows for amendments to the Ordinance and Expenditure Plan every fiscal year.

Roth Road

The proposed Roth Road Corridor Project would widen Roth Road from two to four lanes. The improvements will include a curb, gutter, sidewalk, and a storm drain system, lighting, and a grade separation over the Union Pacific Railroad Oakland Subdivision. The project improvements will require the reconfiguration of the Roth Road interchange at Interstate 5, including signalizing the ramps and realigning Harlan Road. These improvements are included in the adopted SJCOG 2018 Regional Transportation Plan and Sustainable Communities Strategy.

Residents of Lathrop and Manteca highly support improvements to Roth Road to make it a dedicated freight corridor. These residents have been very vocal in expressing their concerns about the increase in truck traffic using Lathrop Road between SR 99 and I-5. This increase has occurred after the completion of the SR 99/Lathrop Road interchange, the two railroad grade separations on Lathrop Road, and the widening of Lathrop Road between Harlan Road and 5th Street.

SJCOG staff's assessment is that there are benefits and public support for the inclusion of this project in the Measure K program. It would require the full understanding that there are more projects in the City of Lathrop than Measure K can fund and therefore necessitate significant efforts to leverage state and federal funds. In addition, in fall 2018 SJCOG staff collaborated with the City of Lathrop, City of Manteca, and San Joaquin County in applying for an unsuccessful Caltrans Sustainable Transportation Planning Grant to examine the future needs of Roth Road between I-5 and Airport Way. The proposed plan would have developed a corridor plan incorporating improvements for all transportation modes, including pedestrians, bicyclists, automobiles, trucks, and rail.

Table 1: Past Amendments to the Measure K Ordinance and Expenditure Plan

| <u>Year</u> | <u>Change</u> |
|--------------------|---|
| 2014 | Added Stockton Metropolitan Airport Improvements to Expenditure Plan |
| 2014 | Added text to Section 12. Bonding Authority |
| 2015 | Modified text in Section 12. Bonding Authority |
| 2016 | Added County of San Joaquin's Grant Line Road Corridor Improvements project |
| 2016 | Modified limits of County of San Joaquin's Jack Tone Road Improvements Project |
| 2017 | Added City of Tracy's Interstate 205/Mountain House Parkway Interchange, Interstate 580/International Parkway Interchange, and International Parkway projects |
| 2017 | Added City of Stockton's Lower Sacramento Road project |
| 2017 | Modified the limits of the City of Stockton's Mariposa Road project |
| 2017 | Modified the scope and limits of the City of Stockton's Pacific Avenue project |
| 2018 | Added the County of San Joaquin's Pershing Avenue Widening project |

COMMITTEE ACTIONS:

- *Technical Advisory Committee* – Unanimously approved the staff recommendation.
- *Management & Finance Committee* – Unanimously approved the staff recommendation.
- *Citizens Advisory Committee* – Unanimously approved the staff recommendation.
- *Executive Committee* – Had not met as of the time of the writing of this staff report.

NEXT STEPS:

If the Board approves the amendment request at their June 27th meeting. SJCOG staff will notify all cities in San Joaquin and the County of San Joaquin of the Board action per Section 8 and 9 of the Measure K Ordinance and Expenditure Plan.

ATTACHMENTS:

- A. Letter from City of Lathrop
- B. Roth Road Corridor Vicinity Map
- C. 2018 Measure K Ordinance and Expenditure Plan Sections 8 and 9

Prepared by: David Ripperda, Associate Regional Planner



RECEIVED
MAR 29 2019

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Council of Governments

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March 27, 2019

Mr. Andrew Chesley
Executive Director
San Joaquin Council of Governments
555 E Weber Avenue
Stockton, CA 95202

RE: Request for Measure K Expenditure Plan Amendment

Dear Mr. Chesley:

The City of Lathrop respectfully requests that the Measure K Expenditure Plan be amended to include the Roth Road Corridor Project.

Roth Road Corridor Project

Roth Road is an east-west freight corridor providing access from Interstate 5 to State Route 99 via Airport Way and French Camp Road. Roth Road crosses the Union Pacific Railroad Tracy and Fresno Subdivisions and provides access to Union Pacific's Lathrop Intermodal Facility, the Sharpe Facility of Defense Distribution Depot San Joaquin, and several distribution facilities. Roth Road straddles several jurisdictional boundaries requiring close coordination of land use and transportation needs.

The project in general will consist of widening Roth Road from two to four lanes including the installation of curb, gutter, sidewalks, storm drainage facilities, street lighting, and a grade separated crossing. The project will provide improved safety, operational and capacity enhancements to meet the current and future traffic demands as well as drainage and pedestrian facilities.

Thank you for your consideration of the City's request. Should you have any questions or require additional information, please contact Michael King (Assistant Public Works Director) at 209-941-7454.

Thank you,

Stephen Salvatore
City Manager

Roth Road Corridor
Vicinity Map



is achieved.

SECTION 8. AMENDMENTS TO THE TRANSPORTATION EXPENDITURE PLAN.

8.01. Except as specifically provided within the Transportation Expenditure Plan regarding amending the Local Street Repair and Roadway Safety Funds distribution formula, the Authority may annually review and propose amendments to the Transportation Expenditure Plan to provide for the use of additional federal, state and local funds to account for unexpected revenues, or to take into consideration unforeseen circumstances. The Authority shall act on only one package of amendments each fiscal year. The Authority shall establish a process for proposed Transportation Expenditure Plan amendment(s) which ensures that the affected Authority committee(s), established pursuant to this Ordinance, participate in the development of the proposed amendment(s).

8.02. Upon completion of this process, amendments(s) to the Transportation Expenditure Plan must be passed by a two-thirds majority of the Authority by a roll call vote entered in the minutes of the Authority following a noticed, public hearing of the Authority. Notice of the public hearing shall be published pursuant to Government Code section 6062. Subsequently, the Authority shall notify the Board of Supervisors, the City Council of each city in the county and provide each entity with a copy of the proposed amendment(s). Pursuant to Public Utilities Code 180207, proposed amendment(s) shall become effective 45 days after notice is given, unless appealed under the process outlined in the following paragraph. Should an appeal be filed, the Authority shall hold a public hearing on the proposed amendment(s) within 45 days of the filing of the appeal.

8.03. In the event that a local jurisdiction does not agree with the Authority's amendments(s), the jurisdiction's policy decision-making body must, by a majority vote, determine to formally notify the Authority of its intent, in writing by registered mail, to obtain an override of the Authority's amendment(s). The appealing jurisdiction will have 45 days from the date the Authority adopts the proposed amendment(s) to obtain resolutions supporting an override of the amendment(s) from a majority of the cities representing a majority of the population residing within the incorporated areas of the county and from the Board of Supervisors. If a jurisdiction does not obtain the necessary resolutions supporting the override, the Authority's amendment(s) to the Ordinance will stand. If the necessary resolutions supporting the override are obtained within 45 days from the date the Authority adopts the proposed amendment(s), then the amendment(s) shall not become effective.

8.04. The Transportation Expenditure Plan shall be updated by the Authority every ten years that the sales tax is in effect to reflect current and changing priorities and needs in the County, as defined by the duly elected local government representatives on the Authority Board. Any changes to the Transportation Expenditure Plan must be adopted in accordance with current law in effect at the time of the update and must be based on findings of necessity for change by the Authority.

SECTION 9. AMENDMENTS TO THIS ORDINANCE.

9.01. This Ordinance may be amended to further its purposes. The Authority shall establish a process for proposed Ordinance amendment(s) which ensures that the Authority committees

established by this Ordinance participate in the development of the proposed Ordinance amendment(s).

9.02. Upon completion of that process, amendment(s) to this Ordinance must be passed by a two-thirds majority of the Authority by a roll call vote entered in the minutes of the Authority. The Authority must hold a noticed, public hearing on the matter before formal adoption of any amendment to the Ordinance. Notice of the public hearing shall be published pursuant to Government Code section 6062.

9.03. In the event that a local jurisdiction does not agree with the Authority's amendments(s), the jurisdiction's policy decision-making body must, by a majority vote, determine to formally notify the Authority of its intent, in writing by registered mail, to obtain an override of the Authority's amendment(s). The appealing jurisdiction will have 45 days from the date the Authority adopts the proposed amendment(s) to obtain resolutions supporting an override of the amendment(s) from a majority of the cities representing a majority of the population residing within the incorporated areas of the county and from the Board of Supervisors. If a jurisdiction does not obtain the necessary resolutions supporting the override, the Authority's amendment(s) to the Ordinance will stand. If the necessary resolutions supporting the override are obtained within 45 days from the date the Authority adopts the proposed amendment(s), then the amendment(s) shall not become effective.

SECTION 10.AUTHORITY COMMITTEES.

10.01. The following committee structure is established to advise the Authority in the administration of the Transportation Expenditure Plan and this Ordinance.

10.01.01. The Management and Financial Advisory Committee is established to guide administrative and financial decisions of the Local Transportation Authority and is to be composed of City Managers, the County Administrator, the General Manager of the San Joaquin Regional Transit District, and the Executive Director of the San Joaquin Regional Rail Commission.

10.01.02. The Technical Advisory Committee will serve as the Authority's technical advisory committee and be composed of Directors from the area Public Works Departments, Planning Departments, Caltrans' District 10, the San Joaquin Regional Transit District, the San Joaquin Regional Rail Commission, the San Joaquin Valley Air Pollution Control District, and any other agency the Authority so names.

10.01.03. The Citizens Review Committee will provide community input on project priorities, scheduling, amendments, and any other activity the Authority so designates. The Authority must create a Citizens Review Committee that fairly represents the geographical, social, cultural, and economic mix of the region.

SECTION 11.PRIVATE SECTOR FUNDING.

11.01. Revenues provided from this Ordinance shall not be used to replace private developer funding which has been or will be committed for any project.